

Top Ten COBRA Mistakes and How to Avoid Them

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What is COBRA?



- "COBRA" = Consolidated Omnibus Budget Reconciliation Act of 1986, as amended
- Provides for continuation of existing group health plan coverage for qualifying employees, covered spouses and covered dependents
- Legally protected right under the Internal Revenue Code, Employee Retirement Income Security Act of 1974, and the Public Health Service Act

Which Employers Must Comply?



- Employed at least 20 or more employees in prior year
 - On at least 50% of typical business days
 - Controlled group aggregation rules apply
- Determined using full-time equivalents
 - Part-time employees counted; up to 8 hours per day, 40 hours per week maximum
- Downsizing employer rule
 - Shrinking: subject to COBRA until calendar year after the average is less than 20 and can't drop COBRA for grandfathered recipients
- Statutory Exemptions:
 - Church = Yes
 - Government = No

Consequences of Failing to Comply with COBRA



- IRS excise taxes of \$200/day
- Statutory penalties of \$110/day
- Qualified beneficiaries can sue to recover COBRA coverage
 - Claims may not be covered by plan or stoploss policy
- Courts may impose "other equitable relief"
- Attorney fees imposed if plaintiff is successful in court



Mistake #1 Assuming COBRA Doesn't Apply to All Group Health Plans

Plans and Programs Subject to COBRA



- Medical
- Prescription Drug
- Dental
- Vision
- Substance Abuse
- Mental Health
- Disease Management Programs

- Health Flexible
 Spending Accounts
- Health Reimbursement Accounts
- Employee Assistance Programs (maybe)
- Wellness Programs (maybe)
- On-site Clinics (maybe)

Unaffected Plans and Programs



- Life Insurance
- Short-Term Disability
- Long-Term Disability
- Accidental Death & Dismemberment
- Dependent Care FSA
- Long-Term Care Plan
- On-site Gyms

- Health Savings
 Account Contributions
 Program
- Medical Savings Account
- Workers' Compensation
- On-site Clinics (maybe)

Wellness Program Rules



- Benefits of wellness programs must be offered if such benefits provide "medical care"
- Wellness incentives
 - Don't have to offer to COBRA beneficiaries if \$
 outside the health plan
 - May not have to reduce COBRA premium by amount of premium reduction offered to active employees
 - Must offer incentives such as lower deductibles, copayments, etc.



- Review employee assistance programs, on-site clinics and wellness program
 - Do they provide "medical care"?
- Remember that a health FSA under a cafeteria plan is subject to COBRA
- Don't assume HIPAA excepted benefits are also excepted from COBRA



Mistake #2 Failing to Recognize That A Leave of Absence Could Be A Qualifying Event

What is a Qualifying Event?



- Seven qualifying events:
 - Termination of employment
 - Reduction in hours
 - Divorce or legal separation
 - Death of covered employee
 - Dependent child ceasing to be a dependent under the plan
 - Entitlement to Medicare
 - Bankruptcy (retirees only)
- Event must cause a "loss of coverage"
- What is <u>not</u> a qualifying event?
 - Modification or termination of plan
 - Chapter 11 bankruptcy for non-retiree
 - Employee's failure to pay required premiums

FMLA Leave of Absence



- Beginning of FMLA leave <u>is not</u> a qualifying event
- Termination of FMLA leave <u>is</u> a qualifying event <u>if</u> employee does not return to work
 - Even if employee did not maintain coverage during FMLA leave
 - Even if employee doesn't repay premiums in arrears during leave

Non-FMLA Leave of Absence



- If non-FMLA leave is a reduction in hours and results in loss of coverage, then it is a qualifying event
 - No loss of coverage, no qualifying event
- When should election notice be sent?
- When does the COBRA coverage period begin?



- Offer COBRA coverage to employees on FMLA leave only if employee does not return from FMLA leave
- Address non-FMLA leaves of absence in leave policy
 - Options
 - Treat start of non-FMLA leave as qualifying event
 - Treat end of non-FMLA leave as qualifying event
 - Treat start of non-FMLA leave as qualifying event, but offer alternative coverage
 - Having no policy is a bad policy!



Mistake #3 Failing to Provide COBRA Election Notice

Election Notice



- Must be provided to each affected qualified beneficiary
 - Employee
 - Covered dependents
 - Covered spouses
- Can use single election notice if all reside at same address
- Must be sent within 14 days after receiving notice of qualifying event (or 44 days after qualifying event if employer is also plan administrator)
- Caution if using DOL's model election notice verbatim



- Routinely run audits of employee data
- Timely communicate employee data to COBRA TPA
- Fixing a failure to provide a notice
 - Provide notice as soon as possible!
 - May require drafting special COBRA election forms and special election procedures



Mistake #4 Failing to Document Delivery of Election Notices

Delivery of Election Notice



- Burden on employer to prove delivery of COBRA election notice to qualified beneficiaries
 - Do not need to prove actual receipt
- Can be mailed by certified mail or first class general mail to last known address
- Hand delivery allowed, but not recommended
- Electronic delivery allowed (provided it complies with DOL electronic notice regs), but not recommended



- If qualified beneficiaries do not reside at same address, must separately deliver election notice to each qualified beneficiary
- Establish written procedures for preparing and sending election notices
- If mailing:
 - Check all employee records for most up-to-date mailing address
 - Confirm employee's address during exit interview
 - Consider using certified mail
- If delivering by hand, get signed and dated receipt from qualified beneficiary
 - However, mailing is a better option



Mistake #5 Failing to Establish Reasonable Procedures for Notices from Qualified Beneficiaries

Notice the Qualified Beneficiary Owes the Plan



- Qualified beneficiary must notify the plan administrator in the event of:
 - Divorce or legal separation or
 - Child's loss of dependent status
- Plans may also require qualified beneficiaries to provide notice of:
 - Second qualifying event
 - SSA's disability determination begins or ends
- Qualified beneficiary must provide notice within:
 - 60 days after qualifying event or determination of disability
 - 30 days after determination that disability has ended



- Plan can establish reasonable notification procedures
 - Explain in SPD and initial COBRA notice
- Can use a specific form for qualified beneficiaries to use if:
 - Easily understandable and
 - Available without cost
- Written notification procedures encouraged; otherwise, an oral notification could be considered sufficient notice to plan administrator



Mistake #6 Incorrectly Handling COBRA Premiums

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COBRA Premiums



- Monthly payments must be allowed
- Grace period must be allowed of at least:
 - 45 days after election of coverage must be all premiums through payment date!
 - 30 days after first day of each month
 - Must be consistently applied
- If Qualified Beneficiary is incompetent, payment deadline must be extended
- Plan may pend claims until election and payment received

Premium Shortfalls



- "Insignificant Shortfall":
 - Lesser of \$50 or 10% of the premium due
- Plan can take following action for shortfall:
 - If insignificant, accept as full payment of the premium; or notify beneficiary and require repayment within a reasonable period (at least 30 days).
 - If significant, can cancel coverage



- Ensure procedures are in place to administer the grace period
- Establish procedures and framework to determine if there is an "insignificant" shortfall
 - Can't cancel coverage for non-payment, if shortfall is "insignificant"
- Put notification procedures in place to alert qualified beneficiary to shortfall



Mistake #7 Improperly Handling Retiree Issues

Retiree Complexities



- Retirement is a qualifying event if retiree loses coverage at termination of employment
- Retiree coverage can be offered in lieu of COBRA coverage
 - If retiree chooses retiree coverage over COBRA, then COBRA does not need to be offered when retiree coverage terminates
 - COBRA must still be offered to dependents upon termination of employment or occurrence of qualifying event
- Retiree coverage can run concurrently with COBRA
 - First 18 months are COBRA
 - Must be carefully drafted in plan



- Make sure plan documents, SPD and retiree communications address retiree coverage and COBRA
 - Does COBRA run concurrently with retiree coverage?
 - Is retiree coverage an alternative to COBRA?
- Avoid "vested benefit" arguments
 - Explicitly state retiree coverage is subject to employer's right to amend or terminate coverage
 - Explicitly state that no rights beyond those offered are being created



Mistake #8 Failing To Address Affordable Care Act Issues

Affordable Care Act Concerns



- Interaction of COBRA with Stability Period if using a look back measurement period
 - What if employee no longer measures fulltime and loses coverage?
 - COBRA maximum coverage period measured from either
 - Date of qualifying event (reduction in hours) or
 - Date of loss of coverage
- Report COBRA coverage on Form 1095-C



- Check COBRA language in plan documents and SPDs if using ACA look-back measurement method to determine plan eligibility
 - When does maximum COBRA coverage period begin, if employee has reduction in hours?
 - Amend if necessary
- Work with payroll provider or benefits consultant to ensure COBRA coverage is properly reported on Form 1095-C



Mistake #9 Failing to Address COBRA Issues in Mergers and Acquisitions

Mergers and Acquisitions



- Business reorganizations or acquisitions can cause qualifying events
- Who is responsible for providing COBRA coverage?
- Asset vs. stock sales

Identifying "M&A Qualified Beneficiaries"



- Qualified beneficiaries who are receiving
 COBRA under seller's plan before transaction
- Employees of seller whose employment terminates because of the transaction
 - No qualifying event for seller's employees who are employed by buyer after stock sale
 - No qualifying event for seller's employees if buyer is a "successor employer" and employees are employed by buyer immediately after asset sale

Which Plan Covers M&A Qualified Beneficiaries



- Default rules in regs, but buyer and seller can contract for different rules
- Seller must cover M&A qualified beneficiaries if it maintains any plan after transaction
- Buyer must cover M&A qualified beneficiaries if:
 - Seller ceases to maintain any plan after transaction or
 - Seller doesn't maintain any plan after transaction and buyer is a "successor employer" in asset sale

Tips for Avoiding Mistake #9



- COBRA rules in M&A deals are complex!
- Perform thorough due diligence on COBRA issues
- Make sure COBRA liability is allocated in the purchase agreement



Mistake #10 Failing to Identify COBRA Issues in Severance Agreements

Coordinating COBRA and Severance



- Extension of group health plan coverage and/or COBRA premium subsidies common in severance agreements
- Severance agreements are not a substitute for COBRA compliance
- Poorly drafted severance agreements can cause confusion regarding when COBRA coverage begins

Special Severance Issues



- Will insured plans or plans with stop-loss insurance cover claims, if COBRA coverage period is extended?
- Pre-tax COBRA premium payments only allowed from severance pay through the end of the year
 - Cafeteria plan must include appropriate language
- Discrimination issues

Tips for Avoiding Mistake #10



- Address COBRA in severance agreements
 - Be specific!
- Review insurance certificates and polices
 - Will claims be covered if group health plan coverage extends beyond COBRA maximum period?
- Review cafeteria plan documents if offering pre-tax payment of COBRA premiums







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